



COMMUNITY SAFETY AND PUBLIC PROTECTION SUB COMMITTEE

10.00 am TUESDAY, 3 JULY 2018

COMMITTEE ROOMS 1/2 - PORT TALBOT CIVIC CENTRE

PART 1

1. To receive any declarations of interest from Members
2. To receive the Minutes of the Community Safety and Public Protection Scrutiny Sub Committee held on 19th April (*Pages 5 - 12*)
3. To receive the Scrutiny Forward Work Programme 2018/19 (*Pages 13 - 14*)
4. To receive the Regeneration and Sustainable Development Cabinet Board Forward Work Programme 2018/19 (*Pages 15 - 20*)
5. To resolve to act as the Crime and Disorder Scrutiny Committee in line with Section 19 of the Police and Justice Act 2006
6. To scrutinise information and monitoring issues being reported by:

The Assistant Chief Executive & Chief Digital Officer and the Head of Substance Misuse Strategy & Development
7. To receive a presentation on Substance Misuse
8. To scrutinise information and monitoring issues being reported by:

The Assistant Chief Executive & Chief Digital Officer

9. Annual Report on the Healthy Relationships for Stronger Communities Strategy - Implementing the Violence Against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015 (Pages 21 - 48)
10. To scrutinise information and monitoring issues being reported by:
The Assistant Chief Executive & Chief Digital Officer
11. CCTV Position Statement (Pages 49 - 54)
12. Any urgent items (whether public or exempt) at the discretion of the Chairman pursuant to Section 100B (4) (b) of the Local Government Act 1972

S.Phillips
Chief Executive

Civic Centre
Port Talbot

Tuesday, 26th June 2018

Committee Membership:

Chairperson: **Councillor S.K.Hunt**

Vice
Chairperson: **Councillor L.Jones**

Councillors: C.J.Jones, H.Jones, N.T.Hunt, R.L.Taylor,
R.W.Wood, S.Rahaman and S.Pursey

Notes:

- (1) *If Committee Members or non-Committee Members wish to have relevant items put on the agenda for future meetings, then please notify the Chief Executive/Chair eight days before the meeting.*

- (2) *If non-Committee Members wish to attend for an item of interest, then prior notification needs to be given (by 12.00 noon on the day before the meeting). Non-Committee Members may speak but not vote, or move or second any motion.*
- (3) *For pre scrutiny arrangements, the Chair will normally recommend forthcoming executive items for discussion/challenge. It is also open to Committee Members to request items to be raised - though Members are asked to be selective here in regard to important issues.*
- (4) *The relevant Cabinet Board Members will also be invited to be present at the meeting for Scrutiny/ Consultation purposes.*
- (5) *Would the Scrutiny Committee Members please bring the Cabinet Board papers with them to the meeting.*

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COMMUNITY SAFETY AND PUBLIC PROTECTION SUB COMMITTEE

(Committee Room 1/2 - Port Talbot Civic Centre)

Members Present:

19 April 2018

Chairperson: Councillor S.K.Hunt

Councillors: C.J.Jones, D.M.Peters, R.L.Taylor, O.S.Davies
and R.W.Wood

Officers In Attendance N.Pearce, C.Jones, S.Morris and J.Davies

Cabinet Invitees: Councillors D.W.Davies

Observers Councillor N.T.Hunt

1. **RESOLVED TO ACT AS THE CRIME AND DISORDER SCRUTINY COMMITTEE IN LINE WITH SECTION 19 OF THE POLICE AND JUSTICE ACT 2006**

Members resolved to act as the Crime and Disorder Scrutiny Committee.

2. **MINUTES OF THE COMMUNITY SAFETY AND PUBLIC PROTECTION SCRUTINY SUB COMMITTEE HELD ON 17TH JANUARY 2018.**

The Committee noted the Minutes.

3. **SCRUTINY FORWARD WORK PROGRAMME 2017/18.**

Members were informed of a workshop that had been arranged on the 10th May for the Committee to discuss items for inclusion on the scrutiny forward work programme for the civic year 2018/19. Members were also informed of a training session for the Committee on the 15th May with Ian Botterill.

The Committee noted the Forward Work Programme.

4. **REGENERATION & SUSTAINABLE DEVELOPMENT CABINET BOARD FORWARD WORK PROGRAMME (2017/18)**

The Committee noted the Cabinet Board Forward Work Programme.

5. **SUBSTANCE MISUSE**

The Committee received a presentation in relation to Substance Misuse.

Officers informed Members that the current Substance Misuse Strategy was set by the Welsh Government (WG) and covered the years 2008 to 2018. Officers reported that it was not clear when a new strategy would be published. Officers explained that the current strategy focused on four action areas which included preventing harm, support for substance misuse to improve their health aid and maintain recovery, supporting and protecting families, and tackling availability and protecting individuals and communities via enforcement activities.

Officers reported that the Community Safety Partnership had the statutory responsibility for the local substance misuse strategy, but the Western Bay Area Planning Board (APB) had been created to fulfil these responsibilities at a regional level. Officers stated that as such the APB was created in 2010 by the WG, and was responsible for delivering the “Working Together to Reduce Harm” strategy, and worked at a regional level across Bridgend, Neath Port Talbot and Swansea local authority areas. Officers informed Members that partners of the APB included Abertawe Bro Morgannwg University Health Board (ABMU), the three local authorities, Public Health Wales, South Wales Police and the Probation Trust. Officers explained that the APB did not have any decision making powers and could only make recommendations. Officers stated that the APB was Local Authority and Health Board led, and governance arrangements were due to be reviewed.

Officers informed Members that the APB received £3.6 million Substance Misuse Action Funding (SMAF) from WG, and a £721,000 joint contribution from the three local authorities and ABMU, resulting in an annual revenue budget of £4.3 million. Officers reported that the SMAF had been protected but had not been increased.

Officers commented on the statistics surrounding substance misuse, and stated that the age bracket which experienced the highest number of referrals were those aged between 31 and 50 years old.

Officers explained that further work would be required to attempt to understand the reason behind the statistics for this age category.

Officers reported that the highest referral source was now self-referrals, and that there had been a large decline in GP referrals. Officers commented that the majority of service users in the Neath Port Talbot area were male, but in recent years the number of female service users had increased. Officers mentioned that alcohol was the primary dependency in Neath Port Talbot followed by heroin and then cannabis. Officers reported that there were 296 drug recorded crimes in Neath and Port Talbot in 2016-17, and 251 in 2017-18. Officers informed Members that work was currently being undertaken by the Community Safety Team to identify hot spots for instances of substance misuse in the county borough.

Officers informed Members that there were a number of services in Neath Port Talbot that provided support to individuals such as the Welsh Centre for Action on Dependency & Addiction (WGCADA), Community Drug and Alcohol Team in Tonna Hospital, Detox Ward Calon Lan in Neath Port Talbot Hospital, and NPT Forum. Officers reported that support service providers found that clients often had other health problems and vulnerabilities in addition to substance misuse issues, and required access to dental treatment, counselling and therapy, and prescribing services.

Officers explained that regular involvement with service users was an ongoing priority and provided the opportunity to try and engage with hard to reach service users regarding issues such as drug related litter.

Officers updated the Committee on the integrated model called Newid, which the APB were developing to ensure that various services worked together to provide a holistic treatment package tailored to the needs of each individual client. Officers stated that clients were allocated a key worker from a lead agency who would co-ordinate their care plan, and could provide them with access to a range of services provided by various agencies. Officers explained that AADAS was the first point of contact service for clients. Officers stated that clients were able to turn up to various venues at certain times without an appointment. Officers explained that following an assessment clients were then referred to the relevant support service and that whilst waiting for prescribing services, clients could access services like therapy and counselling in the meantime. Officers stated that the rate of clients that did not attend after initial assessment was

a concern, and that this was currently being reviewed to determine the reason why. Officers informed Members that provider services were available in the town centres, and that WGCADA and CDAT operated satellite bases.

Officers reported that the APB held a development event on the 9th February and following feedback there were areas which were highlighted for improvement. Officers explained that the governance arrangements and priorities needed to be clearer, and that important links had been lost. Officers informed Members that as a result a governance review was currently being undertaken, and that three immediate priorities had been identified for the APB which were; drug related deaths, dual diagnosis and Minimum Unit Pricing for Alcohol.

Officers reported that Neath Port Talbot had the highest rate of drug related deaths per 100,000 population by Local Authority in Wales, and between 2014 and 2016 had the second highest mortality rate in the UK. Officers added that Neath Port Talbot was reported as one of the top ten worst places in Wales and England for heroin deaths.

Officers informed Members that the WG were keen to see an improvement in the co-ordination of services for dual diagnosis, which dealt with clients with co-occurring mental health and substance misuse problems. Officers cited research that indicated that those with drug use problems and mental health issues were less likely to engage with support services, and more likely to fall through the gaps between the two services. Officers added that a working group had been set up to look at the communication and working relationship between drug misuse and mental health services.

Officers re-iterated that alcohol dependency was the biggest issue in the Western Bay area, and across Wales. Officers reported that the new Minimum Unit Pricing legislation had been laid before the National Assembly for Wales in October 2017 in order to address the issue. Officers informed Members that the WG had stated that there were clear links between excessive and hazardous drinking and the availability of cheap alcohol.

Officers stated that the next steps for the APB were;

- to improve the evidence base around drug related deaths by analysing the data from the local authorities and the Office of National Statistics in further detail, and to improve the way that information was recorded in order to identify trends

- to regularise contracts and make service improvements;
- to undertake a governance review;
- to reduce drug related deaths;
- to improve access to dual diagnosis services, and improve access to services generally
- to continue to improve links with the Community Safety Partnership and to ensure that there is an emphasis on treatment, prevention, education and enforcement;
- to prepare for MUP and to understand the implications.

Members referred to the statistics in the presentation where Neath Port Talbot was named the second highest local authority area in the United Kingdom between 2014 and 2016 for drug related deaths, and queried whether this statistic was for heroin alone or drugs in general. Officers confirmed that the statistic was drug misuse in general, not specifically heroin.

Members commented that the electoral division of Aberavon in particular was experiencing a lot of drug litter, in particular used needles. Members stated that the area had very little recreation facilities and green spaces, and queried whether there could be a correlation between the two issues. Officers stated that they were unable to comment on the potential link between the lack of recreational facilities and high levels of drug misuse, and commented that it was a subject for wider debate and required evidence to support this. Officers explained that work was currently being undertaken to identify the “hot spot” areas for drug related litter with the intention of targeted intervention where possible in partnership with local agencies. Officers stated that any cases of drug littering should be reported to the Environment Directorate for clearing. Officers informed Members that information on what to do and who to contact when drug litter was discovered needed to be easily accessible to citizens, and that the Council’s web pages needed to be updated to reflect this. Officers added that a task and finish group had been set up and was in the process of developing an action plan to address this issue. Officers reiterated the importance of reporting any instances of drug littering, and stated that they would circulate the contact details to Members after the meeting.

Members commented that it was important that all statutory partners worked together to deal with the issue of substance misuse.

Following scrutiny, it was agreed that the presentation be noted.

(b) To scrutinise information and monitoring issues being reported by:

6. **QUARTER 3 PERFORMANCE MONITORING (2017/18)**

The Committee received information in relation to the Quarter 3 Performance Monitoring of 2017/18 as contained within the circulated report.

Officers reported that the figure for indicator PPN/008ii (Local) regarding the number of new businesses requiring a risk assessment or returned a self-assessment questionnaire was slightly lower than in 2016/17, due to instruction from the Food Standards Agency requiring the authority to prioritise low risk category businesses.

Officers informed Members that a systems review was currently taking place in the Environmental Health and Trading Standards teams and that the findings would be reported back to the Committee. Officers also stated that a Japanese knotweed treatment service was being launched for residential properties within the county borough as part of our income generation aspirations. It would be appreciated if Members could spread the word within their constituencies about this new service

Officers informed Members that anti-social behaviour in the borough was generally under reported and did not match the public's perception. Officers offered to circulate monthly statistics to Members regarding anti-social behaviour instances broken down to ward level.

Officers reported that the Community Safety Team had noticed an increase in the number of referrals to the Independent Domestic Violence Advisors (IDVAs) and were now only able to deal with high risk cases due to the increase in demand. Officers stated that lower risk cases were no referred to other services. Officer added that case loads for the IDVAs were expected to reduce as a result and become more manageable in future.

Members queried whether the Community Safety Fund was still in existence. Officers reported that the Community Safety Fund was still available, but informed Members that securing grant funding each year was becoming more difficult. Officers explained that the funding was means tested and prioritised for citizens who were considered vulnerable, and had experienced incidents such as domestic abuse or burglary. Officers continued by informing Members that the fund

could pay for items such as locks and chains for doors and security lights. Officers added that the renewal area teams were also offering a similar service.

Following scrutiny, it was agreed that the report be noted.

CHAIRPERSON

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(DRAFT)
Community Safety and Public protection
Forward Work Programme 2018/19

Date of Meeting	Agenda Item	Cabinet Board	Officer
3 July 2018	Violence Against Women Domestic Abuse and Sexual Violence - Update	-	Karen Jones
	Substance Misuse	-	Karen Jones/Claire Jones
	CCTV	-	Karen Jones/Chris Cole
25 Sept 2018	Food And Feed Service Delivery Plan 2018-2019 and Food And Feed Law Enforcement Review 2017-2018	26 Oct 2018	Nicola Pearce/ Mark Thomas
	Anti-Social Behaviour - Update	-	Karen Jones
	Cyber Crime	-	Karen Jones / Sian Morris
8 Jan 2019	PREVENT Plan	-	Karen Jones / Sian Morris

26 March 2019	Hate Crime and Community Cohesion	-	Karen Jones / Sian Morris

To be programmed in:

- Air Quality Progress Report - Nicola Pearce
- Buy With Confidence - Nicola Pearce/Mark Thomas

REGENERATION AND SUSTAINABLE DEVELOPMENT CABINET BOARD

2018/2019 FORWARD WORK PLAN (DRAFT)

REGENERATION AND SUSTAINABLE DEVELOPMENT CABINET BOARD

DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly, Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/He ad of Service
23 July 2018 <i>(moved from 27 July)</i>	National Development Framework (NDF)	Decision	Topical			Nicola Pearce
	Tai Tarian Progress Report	Monitoring	Bi Annual			Caroline Davies (Tai Tarian)

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DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly, Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/He ad of Service
14 Sept 2018	Air Quality Progress Report 2018	Decision	2 out of 3 years			Nicola Pearce
	Annual Planning Performance Report 2018	Decision	Annual			Nicola Pearce
	Supplementary Planning Guidance (SPG) Pre-Consultation Report – ‘The Historic Environment’	Decision	Topical			Nicola Pearce
	Rights of Way Improvement Plan	Decision	Topical			Nicola Pearce

Agenda Item 4

REGENERATION AND SUSTAINABLE DEVELOPMENT CABINET BOARD

DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly, Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/Head of Service
26 Oct 2018 Page 16	Neath Food and Drink Festival 2018	Info	Annual			Simon Brennan/ Andrew Collins
	Food And Feed Service Delivery Plan 2018-2019 and Food And Feed Law Enforcement Review 2017-2018	Info	Annual			Nicola Pearce/ Mark Thomas
	Delegated Power - Property & Regeneration	Info	Annual			Simon Brennan
	Tai Tarian Progress Report	Monitor	Bi Annual			Caroline Davies (Tai Tarian)
	Local Development Plan Annual Monitoring Report 2018	Decision	Annual			Nicola Pearce

DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly, Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/Head of Service
7 Dec 2018	Energy Performance Report 2018	Info	Annual			Simon Brennan/Chris Jones
	Supplementary Planning Guidance (SPG) Post-Consultation Report – ‘The Historic Environment’	Decision	Topical			Nicola Pearce

REGENERATION AND SUSTAINABLE DEVELOPMENT CABINET BOARD

DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly, Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/Head of Service
18 Jan 2019	Property Performance Report 2018	Info	Annual			Simon Brennan

DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly, Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/Head of Service
1 March 2019	Rural Development Plan	Info	Annual			Angeline Spooner- Cleverley

REGENERATION AND SUSTAINABLE DEVELOPMENT CABINET BOARD

DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/Head of Service
12 April 2019						

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DATE	Agenda Items	Type (Decision, Monitoring or Information)	Rotation (Topical, Annual, Biannual, Quarterly Monthly)	CDG/CMB	Going to Sub Committee Before? Yes/No	Contact Officer/Head of Service
31 May 2019	Active Travel Update	Info	Annual			Nicola Pearce/ Lana Beynon

REGENERATION AND SUSTAINABLE DEVELOPMENT CABINET BOARD

To be programmed in:

- Budget Only Meetings
- Business Plans (if needed)
- 2018/19 Quarterly Performance Monitoring
- Various Supplementary Planning Guidance (SPGs) (pre and post consultation)
- Area Planning Board – Section 33 Agreement (before summer)
- Commissioning Strategy for Substance Misuse
- Public Space Protection Order

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NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

Community Safety and Public Protection Sub Committee

Report of the Assistant Chief Executive & Chief Digital Officer

K. Jones

For Information

Wards Affected: All Wards

Annual Report on the Healthy Relationships for Stronger Communities Strategy – Implementing the Violence Against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015

Purpose of Report

1. To present the Annual Report on the Healthy Relationships for Stronger Communities Strategy (2016-2019), implementing the Violence Against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015

Executive Summary

2. Overall, we have made good progress in the first year of the implementation of the strategy. Our partnership has been strengthened with the VAWDASV Leadership Group continuing to oversee the work, establishing key areas of the Strategy to prioritise and take forward
3. Work has commenced in the following areas of the strategy:
 - Communications & Engagement;
 - Children & Young People Services;
 - Development of a new service model;
 - Staff Training; and
 - High Risk Victim Services.
4. The overall summary for the year is as follows:
 - The Communications & Engagement sub group has developed a Communications Plan to steer the work of the

group, ensuring all engagement with members of the public is coordinated and effective. They will continue raise awareness of VAWDASV and the services available, with members of the public and with local employers;

- Various successful campaigns were delivered via the Communications and Engagement group including;
 - i. White Ribbon Day
 - ii. International Women's Day
 - iii. Well-being Workshop 'It's Your World' at Ysgol Bae Baglan;
- The Children & Young People Sub-Group has conducted a mapping exercise, investigating all local services available for children affected by VAWDASV. The findings will be shared at an event during September 2018. The roll out of suitable programmes across schools in NPT continues to develop;
- The Accommodation Review Sub-Group has explored other potential service models for adoption within NPT. This work will be completed by end of summer 2018, which aims to modernise services for victims, offering more choice but at a reduction in cost;
- VAWDASV training is being rolled out to all staff within the authority. The 50% target for year one has been met. We continue to work with Welsh Government on the upcoming roll out of other aspects of the National Training Framework, although there has still been no additional funding to resource this requirement; and
- The review of high risk victim services is drawing to a close. This work has resulted in an expansion of the Independent Domestic Violence Advisor (IDVA) provision and reform of the way the service currently operates. Engagement rates with victims have increased from 50% to over 80% within the last year.

The VAWDASV Leadership Group has recently met to review progress so far and discuss priorities for the next year.

Background

5. The Violence Against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015 aims to improve arrangements for the prevention of gender-based violence, domestic abuse and sexual violence; improve arrangements for the protection of victims of such abuse and violence; improve support for people affected by such abuse and violence; and requires the appointment of a National Adviser on gender-based violence, domestic abuse and sexual violence.
6. The Act created a number of new responsibilities for local authorities in Wales including a duty to prepare and publish a strategy for the local authority's area, jointly with the relevant health board.
7. In accordance with requirements set out in statutory guidance, the multi-agency Leadership Group was formed, with sustained senior commitment to the Group and excellent co-operation in developing the Healthy Relationships for Stronger Communities Strategy.
8. The Strategy follows the structure of the Welsh Government's National Strategy for Violence Against Women, Domestic Abuse and Sexual Violence, enabling the local partnership to demonstrate its contribution to delivering the national policy objectives established by the Welsh Government. It includes all of the areas of activity that are set out in various statutory guidance (or in some instances drafts of the statutory) documents, but most importantly, it identifies the strengths and challenges for this area and sets out a series of achievable actions to help us to achieve our long term vision:

“to prevent and eradicate violence by promoting equality, safety, respect and independence to enable everyone to live free from abuse and the attitudes that perpetuate it.”

Key Objectives

9. There are seven objectives set out in the Strategy:
 - Increase awareness and challenge attitudes towards violence against women, domestic abuse and sexual violence;

- Increase awareness in children and young people of the importance of safe, equal and healthy relationships and that abusive behaviour is always wrong;
- Increased focus on holding perpetrators to account and provide opportunities to change their behaviour based on victim safety;
- Make early intervention and prevention a priority;
- Relevant professionals are trained to provide effective, timely and appropriate response to victims;
- Provide victims with equal access to appropriately resourced, high quality, needs led, strength based, gender responsive services across Neath Port Talbot; and
- Increased focus on improving the recognition of and responses to violence against, women, domestic abuse and sexual violence in all criminal justice proceedings.

Financial Impact

10. There were no new recurring revenue resources identified to support the duties and responsibilities summarised in this report. The progress so far has been delivered despite a challenging financial backdrop.

Equality Impact Assessment

11. The Equality Act 2010 requires public bodies to “pay due regard to the need to:
- eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act;
 - advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
 - foster good relations between persons who share a relevant protected characteristics and persons who do not share it.”
12. An Equality Impact Assessment was undertaken during the development of the Healthy Relationships for Stronger Communities Strategy. There are no further issues identified that require further addressing here.

Workforce Impact

13. Further implementation of the strategy will impact on commissioning activities that fall within the scope of the Act which in turn may have particular workforce implications. These will be reported to Members as and when they are identified.

Legal Impact

14. The development and implementation of the Strategy ensures the Council discharges its statutory duty as contained within the Violence Against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015.

Crime and Disorder Impact

The Council has a legal duty under Section 17 of the Crime and Disorder Act 1998 to carry out all its various functions with “due regard to the need to prevent Crime and Disorder in its area”.

The duties introduced by the legislation subject of this report assist the Council in discharging its duty to prevent gender-based crime and disorder in its area.

Risk Management

There is a continued risk of non-compliance with the duties introduced by the Act if sufficient resources are not provided to local authorities to cover the costs of the associated activities. This risk has been mitigated by ensuring proposed actions can be delivered within existing resource, albeit there may need to be a refocusing of how those resources are best used.

Recommendations

1. It is recommended that the committee note the progress made since the Strategy was approved.

Reason for Proposed Decision

To assist the Scrutiny Sub-Committee in holding partners to account for delivery of the Strategy.

Implementation of Decision

The decision is proposed for implementation after the three day call in period.

Appendices

1. Annual Report of the Neath Port Talbot Healthy Relationships For Stronger Communities Strategy (2016-2019)

List of Background Papers

1. Violence Against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015
2. Healthy Relationships for Stronger Communities Strategy (2016-2019)

Officer Contact

Mrs Karen Jones, Assistant Chief Executive & Chief Digital Officer
Tel: 01639 763283 or e-mail k.jones3@npt.gov.uk



Healthy Relationships For Stronger Communities Strategy

ANNUAL REPORT
2017-18

Introduction

- ▶ The Violence Against Women, Domestic Abuse & Sexual Violence Act (Wales) 2015 placed a duty on local authorities and health boards to jointly prepare a strategy for their local area in order to improve prevention, protection and support for victims.
- ▶ In March 2017, a public consultation on the draft strategy commenced. The final version was officially launched on 18th October 2017
- ▶ The Violence Against Women, Domestic Abuse & Sexual Violence (VAWDASV) Leadership Group has overseen the implementation of the Strategy with various sub groups commissioned to undertake certain objectives and actions
- ▶ This Annual Report highlights the 7 key objectives of the strategy, the actions within them and the achievements made so far, as well as the work still to be undertaken

Strategic Objectives of the Healthy Relationships for Stronger Communities Strategy

1. Communications & Engagement
2. Children & Young People
3. Perpetrators
4. Early Intervention & Prevention
5. Training
6. Accessible Support
7. Criminal Justice

Communications & Engagement

In the Strategy, we said we would;

1. Complete the work to broaden the role of the Communications & Engagement Group, to provide a partnership response to awareness raising activities, challenging attitudes and preconceptions surrounding Domestic Abuse
2. Develop a list of available services for adults and children within the borough and incorporate this information into the developing Information, Advice and Assistance service. (NPT Community Directory)
3. Involve local survivors in the work of the group, to ensure their views and experiences are taken into account when planning future campaigns
4. Encourage local employers to implement workplace policies on how to support members of staff who are affected by Domestic Abuse

Communications & Engagement

Progress So Far...

- ▶ A Communications Plan has been developed. This will be used to steer the Communications & Engagement Group meetings and work.
- ▶ The NPT Community Directory is live and all local VAWDASV services are listed on the directory. The logo and website are on the business cards and flyers handed out at local awareness raising events.
- ▶ The Communications & Engagement Group has established links with SEEds, the national survivor engagement work, part of Welsh Women's Aid.
- ▶ Local specialist providers are developing a feedback questionnaire, one document for use by all.
- ▶ Work is underway to establish which organisations in NPT have a workplace Domestic Abuse policy. Workshops will be arranged to promote the need to have a policy and help to write and implement appropriate policies.

Our White Ribbon Campaign for 2017 was seen by 13,425 people on Social Media

Children & Young People

In the Strategy, we said we would;

1. Ensure all schools adopt a suitable programme, adhering to the Welsh Government statutory guidance on creating a 'whole school approach' to preventing Violence
2. Ensure all school aged children have participated in a programme that addresses the sensitive and challenging issues of violence to develop the resilience of children and young people to sustain healthy relationships
3. Promote the Home Office campaign 'Disrespect Nobody' to challenge abuse in teenage relationships
4. Work in partnership with Schools, NPT Youth Service and the Youth Justice Team

Children & Young People

Progress So Far...

- ▶ The Sex and Relationship Education (SRE) Group is continuing to develop lesson packs for all schools, which now include age appropriate lessons on VAWDASV and Healthy Relationships.
- ▶ Hafan Cymru's Spectrum Project continue to roll out Healthy Relationship Lessons across NPT, but not yet in all schools across NPT.
- ▶ The Schools Liaison Officers deliver Domestic Abuse awareness sessions during PSE lessons in all schools.
- ▶ As part of the National Training Framework, all teachers and school staff will receive varying degrees of VAWDASV training as set out in the NPT Training plan.
- ▶ The Disrespect Nobody National campaign was supported at a local level. All other National campaigns will also be supported and listed in the Communications Plan
- ▶ Schools, Youth Service and Youth Justice form part of the Children and Young People Group and SRE group who oversee this aspect of the strategy.
- ▶ An awareness raising event is planned for September 2018
- ▶ A wellbeing workshop 'It's Your World' was held at Ysgol Bae Baglan, delivered to 300 Year 8 pupils

In 2016-17, Spectrum delivered a Healthy Relationship lesson to 1397 pupils in NPT

Perpetrator Programme Development

In the Strategy, we said we would;

1. Identify perpetrator programmes that can be implemented in the NPT area, that meet the needs of people who pose a low, medium or high risk
2. Develop funding and appropriate implementation plans for the chosen accredited perpetrator programme
3. Ensure we have a suitable referral pathway, to encourage referrals, use and attendance of the programme

Perpetrator Programme Development

Progress So Far...

- ▶ The Sub Group conducted research into various perpetrator programmes. There were arguments for and against accredited programmes or developing new models, based on others in operation.
- ▶ Welsh Government are now undertaking work to research programmes and identify best practice, particularly around early intervention. Dr Cerys Miles, attended the March Leadership Group to advise on progress so far and next steps.
- ▶ We will continue to liaise with Welsh Government on this work and await their guidance on how partnerships should proceed

Early Intervention & Prevention

In the Strategy, we said we would;

1. Develop an Early Intervention and Prevention (EIP) service model which will then be used as the basis for remodelling and recommissioning services
2. Work with Supporting People, Area Planning Board, Community Safety and Families First commissioners to refocus funding in line with the new service model
3. Seek out further funding opportunities to support the expansion of early intervention and prevention interventions for adults and children and young people
4. Conduct research to identify unidentified need
5. Work with local services to better understand the needs of Male Victims, LGBT victims and older people and identify any gaps in current provision

Early Intervention & Prevention

Progress So Far...

- ▶ The Accommodation Review Sub Group have been developing a new service model. This work will be completed by the end of Summer 2018 and the preferred model will then be used as the basis for commissioning Supporting People funded services going forward.
- ▶ Providers are continually seeking funding opportunities to support Early Intervention and Prevention initiatives.
- ▶ Discussions are taking place around conducting male victim focus groups - looking at gaps in services and under reporting
- ▶ We have attended the Older Persons Council to raise awareness of the strategy and our intention to carry out further research and a VAWDASV Older Persons Seminar was held during May 2018.
- ▶ There is still a need to bring more coherence to commissioning around people who experience a range of difference challenges (mental health, substance misuse, domestic abuse) There is an opportunity with flexibilities in specific grants to begin to commission services more holistically.
- ▶ There is still a need to strengthen links and work around Sexual Violence, Female Genital Mutilation (FGM) and Black Minority Ethnic (BME) victims. BAWSO have joined the Leadership Group to help inform this area of work.

Training

In the Strategy, we said we would;

1. Develop and implement a Training programme that will secure compliance with the National Training Framework
2. Develop and publish referral pathways to enable professionals to respond effectively to any disclosures or identification of all forms of Domestic Abuse
3. Complete the 'Ask & Act' project being piloted by the ABMU Health Board and increase the number of people identified and referred by health workers, including GP surgeries and Primary Care settings.

Training

Progress So Far...

- ▶ The Training Plan has been developed and is being implemented.
- ▶ The Year 1 target of 50% roll out for Group 1 has been met, including our hard to reach services
- ▶ Local support services are promoted as part of the Group 1 training. Staff are advised on where to refer those who need support.
- ▶ The work of the Communications & Engagement Group is shared with the Training Group so they can share information on campaigns, where appropriate.
- ▶ ABMU continue to work on the Ask & Act pilot, assisting Welsh Government with finalising the Train the Trainer arrangements before roll out.
- ▶ The Training Sub Group has recently met with Welsh Government to discuss Group 2 roll out. Welsh Government will resource the Train the Trainer aspect, but this will be provided regionally with Swansea. There are no other funds available to support the roll out of the training.

3637 of our staff have received Group 1 VAWDASV Training

Accessible Support Services

In the Strategy, we said we would;

1. Work with commissioners to ensure activity is better informed, more joined up and value for money
2. Prioritise a review of accommodation support to develop a new service model which enables;
 - a) earlier intervention
 - b) more people to be supported in the community and in their own homes
 - c) Delivery of 10% savings of the current budget
3. Submit a bid to the Home Office for Transformation Funding that can extend access to specialist services from the town centres to those living in valley communities
4. Ensure housing allocations appropriately consider victims
5. Further develop links with specialist providers who can meet the needs of people affected by sexual violence and other forms of violence such as Female Genital Mutilation (FGM)
6. Work in partnership to ensure all victims with complex needs have increased opportunities for reporting and accessing appropriate support

Accessible Support Services

Progress So Far...

- ▶ Once a new service model has been agreed, work will commence on Joint Commissioning. (see earlier slide)
- ▶ The Accommodation Review is underway but will be completed by end of Summer 2018.
- ▶ Our transformation bid was unsuccessful. The majority of the funding was awarded to the Police and Crime Commissioner's Office. NPT are a learning partner on this project and regular updates are fed into the Leadership Group.
- ▶ As part of the development of the new service model, changes around Housing Allocations will be a factor, in particular dispersed housing.
- ▶ Links with the Area Planning Board have been strengthened, however there is still work to do with Mental Health services and other commissioners

148 people sought advice at the Housing Options due to Domestic Abuse during 2017-18

Criminal Justice

In the Strategy, we said we would;

1. Finalise the review of High Risk Victim support services to further improve outcomes; to reduce the number of repeat victims; and to identify how we can intervene effectively much earlier
2. Maximise the use of the remote evidence facility at the Domestic Abuse One Stop Shop
3. Further strengthen our partnership to ensure wider Criminal Justice and Youth Justice partners participate in the development and delivery of this Strategy
4. Monitor the use of protection orders for a range of violent offences to promote wider take up and better enforcement of breaches
5. Working in partnership with the Police and Courts, identify what needs to change to better support victims, including victimless prosecutions and how evidence is gathered.
6. Increase awareness with local solicitors and legal reps of the importance of recognising all forms of Domestic Abuse and providing appropriate responses in family court situations

Criminal Justice

Progress So Far...

- ▶ The High Risk Victim Review is drawing to a close. As a result the Independent Domestic Violence Advisors (IDVA) service has been strengthened; we have increased the capacity of the team, introduced new policies and improved engagement with victims
- ▶ A wider review of MARAC arrangements is underway to ensure there is a more dynamic response to new and repeat referrals, more consistency in the way referrals are dealt with and a better link to service planning and commissioning activity
- ▶ The remote evidence facility is still being utilised at the One Stop Shop. There are some problems with the technology at the facility which are being addressed by the Courts Service
- ▶ There is a need to strengthen input from the Court Service and Crown Prosecution Service agencies to the VAWDASV Leadership Group. The YOT engage with the Children & Young People sub group and Sex & Relationship Education Group

IDVA service engagement rates have increased from 50% to over 80%

Overall Summary Of Progress

Significant progress has been made during the first year of the Strategy's implementation;

- ▶ Positive steps have been made with the newly formed Communications & Engagement Group, including several successful campaigns such as International Womens Day, White Ribbon Day and 'Its Your World' Wellbeing Workshop
- ▶ The Children & Young People Sub Group have conducted service mapping and highlighted recommendations for change, as well as planning an awareness raising event
- ▶ The training roll out has made excellent progress within the first year and will continue to grow as additional levels of the National Training Framework are introduced
- ▶ Our IDVA service capacity has increased. The strengthened service has seen improvements in victim engagement and team morale

Next Steps

We will as a priority:

- ▶ Continue our training roll out across the authority
- ▶ Finalise the Accommodation Review to develop a new service model, including improved accessibility for those with complex needs
- ▶ Finalise the work to strengthen MARAC arrangements and the work of the IDVA Service
- ▶ Conduct research and develop links around male victims, LGBT victims, BME victims
- ▶ Further develop links with specialist providers who can meet the needs of people affected by sexual violence and other forms of violence such as Female Genital Mutilation (FGM)

We will also:

- ▶ Ensure the performance management arrangements that support the Strategy are strengthened
- ▶ Make progress in all areas of the strategy

The Leadership Group's most recent meeting took the form of a workshop, where we discussed what's worked well, priorities for the coming year and next steps

Useful Abbreviations

- ▶ MARAC - Multi-agency risk assessment conference
- ▶ IDVA - Independent Domestic Violence Advisor
- ▶ NPT - Neath Port Talbot
- ▶ VAWDASV - Violence Against Women, Domestic Abuse and Sexual Violence
- ▶ FGM - Female Genital Mutilation
- ▶ YOT - Youth Offending Team



Healthy Relationships For Stronger Communities Strategy

ANNUAL REPORT
2017-18

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NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

COMMUNITY SAFETY AND PUBLIC PROTECTION SCRUTINY SUB-COMMITTEE

3 July 2018

REPORT OF THE ASSISTANT CHIEF EXECUTIVE AND CHIEF DIGITAL OFFICER

K.Jones

Matters for Information

Wards Affected: Aberavon, Neath East, Neath South, Port Talbot, Sandfields East, Sandfields West

CCTV Position Statement

Purpose of Report

To provide the Scrutiny Sub-Committee with information about the reviews of CCTV conducted in recent years.

Background and Summary of Options Explored to Date

a) Crime and Disorder Duties and initial funding

The Crime and Disorder Act 1998 (as amended) places duties on local authorities, the police, police authorities, health authorities and probation committees (amongst others) to co-operate in the development and implementation of a strategy to tackle crime and disorder in their area. Part of the local strategy to tackle crime and disorder included (in 1996) the installation and monitoring of public

space CCTV. CCTV is a discretionary service with the camera estate initially funded from grants available from the Home Office Crime Reduction Programme. Whilst grants were available for the purchase and installation of the infrastructure, there has been no funds available to operate the service and the cost of that service has therefore been funded from the Council's general revenue resources.

b) CCTV Control Room arrangements

The Council provided a purpose-built CCTV Control Room at the Council's offices at the Quays in 2007. A technology refresh programme was completed in early 2018 as the infrastructure was at the end of its life – the costs of which have been funded from the Council's capital programme. Incoming camera images are continuously recorded on a digital system 24/7. In addition to monitoring the public space CCTV estate, the service also provides the Council's Out Of Hours telephone answering service

c) CCTV Monitoring Service

The CCTV monitoring service was reduced to meet savings targets in 2014. Whilst cameras remain operational 24/7, staffing resources were reduced from a dedicated service manager and 10 FTE staff to six FTE with management oversight being provided by the Council's Contact Centre Manager. Hours of monitoring are as follows:

- Mon-Thurs (19:00hrs – 07:00hrs)
- Fri – Sun and bank holidays – 24hr monitoring each day

d) Camera Estate

As part of the service review carried out in 2015, the 96 public space cameras in place at that time were reviewed, in particular to ensure that the Council could demonstrate that the necessity test set by the Office for the Surveillance Commissioner could be satisfied. As a result of this review, the Council determined that the camera estate should be reduced to 52 cameras focused in the town centres of Neath, Port Talbot and along the seafront at Aberavon.

e) Options Considered to Date

In 2015, a number of options for the future of the service were considered:

- i) **Do nothing** – this was rejected as additional savings were required to be made by the service as part of the Forward Financial Plan;
- ii) **Provide a passive service** – this option would have seen the cameras remaining operational but no monitoring service would exist. This was rejected as demand indicated that there was a continuing need for a monitoring service, particularly on weekends and bank holidays;
- iii) **Reduce the number of cameras** – it was agreed that a review of the camera estate should be undertaken. Following the review, the number of cameras were substantially reduced with the remaining cameras located in the two town centres of Neath and Port Talbot and along the seafront at Aberavon;
- iv) **Cease the service** – the Council has no statutory duty to provide CCTV. This option was rejected on the grounds that the Council would have continued to pay for line rental etc until 2019 at a cost of some £60,000 per annum and would also have seen the loss of the six remaining CCTV jobs;
- v) **Income Generation** – the Council receives virtually no income to offset the costs of CCTV. South Wales Police were asked to make a contribution to the service but refused to make a contribution. Research indicated that all but two police forces do not make a contribution to CCTV across Wales and England. Placing a levy on licensees was considered but ruled out on the basis that there was insufficient evidence to justify the imposition of such a levy. Relevant town and community councils were approached to make a contribution to the service but no town or community council was prepared to make a contribution to the running costs.
- vi) **Diversification** – demand into the CCTV control room was analysed and it was identified that there are times in the week when there is downtime. Options for using the spare capacity were considered, including in-sourcing alarm monitoring work and the careline service. The Council was paying in the order of £200,000 per annum to external suppliers for this service for its own buildings and around £90,000 per annum to Carmarthen

Council for its careline service. This was ruled out at the time as the infrastructure was reaching the end of its life and an up front investment would be required to reach the levels of accreditation that would be required in both instances;

- vii) **Outsource completely** – this option was rejected as it was unlikely to generate the savings that were required;
- viii) **Collaboration** – it was agreed that the Council should explore combining its control room monitoring function with Bridgend or Swansea councils. Both options were actively explored. Bridgend initially indicated that they would be interested in running the service but subsequent analysis revealed they did not have sufficient capacity in their control room to do so. Swansea also indicated they would be prepared to consider a collaborative option but subsequently determined to move forward with an internal option that saw the Council amalgamate their public space CCTV service with their housing service (their housing function has been retained by the Council).

Next Steps

The current operational arrangements were only ever intended to be a short-medium strategy. The review conducted in 2015 anticipated that the longer term strategy would see the control room function merged with either Bridgend or Swansea councils. As neither council was able to agree to a collaborative solution, Neath Port Talbot County Borough Council needs to re-examine options for the long term sustainability of the service.

Of the options considered previously, diversification or out-sourcing are the two options that would appear to be available. The Council's current policy is to retain services in-house where this is possible.

Consequently, it is intended that the feasibility of in-sourcing alarm monitoring is examined, together with the prospect of selling a CCTV monitoring service to other public service providers in the Council's area. It is intended that this feasibility work be undertaken during the current financial year, with a report setting out the analysis and conclusions to be considered by the Cabinet Board prior to the commencement of the next financial year (2019-20).

Given that the Scrutiny Sub-Committee has expressed an interest in the future of this service, the Sub-Committee is invited to indicate whether/how it would wish to be involved in identifying a sustainable future for this service.

List of Background Papers

- CCTV Service Options – Policy and Resources Cabinet Board, 15th October, 2015
- CCTV Appraisal – Policy and Resources Cabinet Board, 7th January, 2016
- CCTV Options - Policy and Resources Cabinet Board, 19th February 2015

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