LICENSING (2003 ACT) SUB COMMITTEE

26th August 2005

DIRECTORATE OF FINANCE AND CORPORATE SERVICES

REPORT OF THE HEAD OF LEGAL SERVICES - C.A. JOHN

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PART 1 - Doc.Code: LICAS-260805-REP-FS-CJ

SECTION A – MATTERS FOR DECISION		
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1. Licensing Act 2003 Premises Licence Applications		
Ref.No.: 002011	2-12	Briton Ferry East
Premises Name: The Ferryman Inn		
Premises Address: Mr Gale, 136 Neath Road,		
Briton Ferry, Neath, SA11 2AQ		
Ref.No.: 001957	13-21	Coedffranc Central
Premises Name: Farmers Arms		
Premises Address: 42 Burrows Road, Skewen,		
Neath, West Glamorgan, SA10 6AB		

1.1. Application for Transitional Premises Licence with variation

Ref.No.: 002011 Wards Briton Ferry East

Affected:

Premises Name: The Ferryman Inn

Premises Mr Gale, 136 Neath Road, Briton Ferry, Neath, SA11 2AQ

Address:

Applicant Name: Celtic Inns Ltd

Applicant Kenneth Pollard House, 5-19 Cowbridge Road East, Cardiff,

Address: CF11 9AQ

DPS Name: Mr John Michael Rowe

DPS Address: 136 Neath Road, Briton Ferry, Neath, SA11 2AQ

Application 07/07/2005

Date:

1.2. Conversion Application

The premises have traded as a public house for many years and are entitled to a premises licence for the sale of alcohol with the previous permitted hours becoming conditions of the new licence.

The Sale of alcohol Monday to Saturday 10.00am - 11.00pm

Sunday Noon - 10.30pm

(on and off premises)

The above are subject to the provisions and restrictions of the Licensing Act 1964.

1.3. <u>Variation Application</u>

The applicant seeks to extend the licensing activities as follows:-

Supply of Alcohol:

Monday - Thursday 11.00 - 00.30 Friday - Saturday 11.00 - 01.30 Sunday 11.00 - 00.30

Non-standard Timings:

On the Sunday of a Bank Holiday weekend, and between 24.12 and 30.12 inclusive the hours shall be between 11.00 and 01.30.

11.00 New Years Eve - 23.00 New Years Day.

Opening Hours - Standard Timings: Monday - Thursday 09.00 - 01.30 Friday - Saturday 09.00 - 02.30 Sunday 09.00 - 02.30

Non-standard Timings:

Closing one hour after the non standard timings listed in section M (to allow for a "winding down" period).

Films:

Monday - Sunday 11.00 - 23.30

Non-standard Timings:

When the hours for the sale of alcohol are extended on those other occasions stated in Box M, these hours are also extended to 01.00. New Years Eve/Day 11.00 - 02.00

Indoor Sporting Events:

Times as above.

Non-standard Timings:

As above.

Live Music:

Times as above.

Non-standard Timings:

As above.

Recorded Music:

Times as above.

Non-standard Timings:

As above.

Activity like Music/Dance:

Times as above.

Non-standard Timings:

As above.

Facilities for Making Music:

Times as above.

Non-standard Timings:

As above.

Facilities for Dancing: Times as above.

Non-standard Timings: As above.

Late Night Refreshment:

Monday - Thursday 23.00 - 01.30

Friday - Saturday 23.00 - 02.30

Sunday 23.00 - 01.30

Non-standard Timings: As above.

The applicant also seeks to remove the embedded restrictions in the Licensing Act 1964, the Cinematograph (Safety) Regulations 1955, the Children & Young Persons Act 1933 and the Sporting Events (Control of Alcohol etc) Act.

1.4. Background Information

A public house situated in a village on a main road. There are shops opposite and a closed garage and waste ground to either side. The nearest residence is approximately 100 metres away. There have been no complaints from neighbours in the past so far as we are aware. The premises consists of one bar. Sale of alcohol for consumption both on and off the premises. Consumption of alcohol also takes place in the beer garden. Outside events may take place in the garden during the summer months e.g. barbeques. The premises cater for all ages, but the main age group is 25+. Coffee is served from 10.00. Live music is performed in the bar usually once per week at weekends. Food is available on the premises. There is no designated dance floor but there is a carpeted area where dancing takes place. Live entertainment, karaoke and recorded music take place in the bar. Having regard to the nature type and location of the premises it is submitted that the likelihood of nuisance arising is negligable. CCTV is situated both internally and externally.

1.5. Promotion of Licensing Objectives

The following information has been provided by the applicant:

General - all four licensing objectives

The types of regulated entertainments proposed re-instate the normal pub entertainments that were previously unregulated.

No new steps have been identified in relation to the four licensing objectives, except as below.

I have considered the terms of your local licensing policy in preparing this application.

The Prevention of Crime & Disorder

Providing a 30 minute extension of opening hours after the end of the sale of alcohol will promote this objective as the last drink will be consumed less quickly and to allow persons to disperse gradually.

The DPS or premises licence holder will be a member of Pub Watch and a representative will attend meetings.

All reasonable steps will be taken by staff to ensure that persons entering the premises are not carrying any illegal drug. Regular searches by staff of all areas of the premises will be undertaken during trading hours to ensure that drug use is not taking place on the premises. Any person found in possession of illegal drugs will be asked to leave the premises immediately.

The DPS and/or the premises licence holder will ensure that all staff will be given induction training which will include restricted sales to young persons, drug awareness and anti-social behaviour.

Further staff training will be given from time to time if appropriate. Training records shall be kept.

Public Safety

The health and safety and fire legislation are sufficient to meet this objective.

No further steps need to be taken to promote this objective (except as shown below).

In the absence of adequate daylight, the lighting in any area accessible to the public will be fully operational.

The DPS or premises licence holder shall ensure compliance with all fire prevention and other fire safety measures as required by the fire authority.

All electrical installations at the premises including wiring, fittings and appliances shall be maintained in a safe condition to the satisfaction of the Authority.

Adequate arrangements shall be made for the evacuation of all persons (including disabled persons) and staff shall be made aware of those arrangements.

The DPS or premises licence holder shall ensure compliance with health and safety measures as required.

The Prevention of Public Nuisance

Live and recorded music and entertainment will end 30 minutes before the end of hours for the sale of alcohol.

All reasonable measures will be taken to minimise noise from the premises.

The DPS or premises licence holder shall display prominent, clear and legible notices at all exits requesting patrons to respect the needs of local residents and to leave the premises and the area quietly.

All alcoholic and soft drinks will be served in plastic or toughened glasses (outdoor events).

The DPS or premises licence holder shall ensure that instructions are given to staff to request patrons leaving the premises do so in a quiet and orderly manner.

The DPS or premises licence holder must ensure that deliveries, collections etc are carried out between 07.00 and 19.00.

The Protection of Children from harm

Proof of age will be required - only photographic identification will be acceptable.

Children under the age of 18 must be accompanied by a responsible adult.

Children shall not be allowed in the public bar area.

Notices will be displayed inside the premises identifying the areas

where children are permitted to be.

If children are allowed on the premises, a "no smoking" area will be provided.

1.6. Relevant Representations:

Responsible Authorities Representations

Police

See Appendix 1.

Environmental Health

See Appendix 2.

Interested Parties Representations

See Appendix 3.

1.7 Policy Considerations

It is considered that the following policies are relevant to this application:

Statement of Licensing Policy

6.0 Crime & Disorder

- 6.6 In addition to the requirements that the Council promote the licensing objectives, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder in the County Borough. The council is required therefore to have particular regard to the likely impact of licensing on crime and disorder. The nature or type of premises, its location, the hours of operation, its impact on the area, the operation and management of premises are all significant factors, which can impact on crime and disorder. All applications for licences or certificates including renewals and variations will be expected to have addressed these matters within the operating schedule.
- 6.9 The Council considers that certain types of premises are likely to require additional measures or conditions due to the nature, type and mode of operation. These would include premises, which sell alcohol and cater mainly for the 16-25 age group and provide

regulated entertainment, or premises which provide events or entertainment mainly for children.

In order to ensure the safety of patrons and other persons in the vicinity of the premises, the council suggests that operating schedules give consideration to the following measures and may require any or all of these measures to be implemented in the interests of minimising crime and disorder.

(i) Door Supervisors

The need for door supervisors is normally a matter, which is considered and determined by the applicant within the operating schedule. However, where an applicant has made no provision for providing door supervisors, but it is considered that they are essential to meet the crime and disorder or public safety objective the council may specify that the premises must provide registered door supervisors. The council may also require a duty log / register of door supervisors be kept for the premises. Where door supervisors are provided they must be licensed by the Security Industry Authority. Generally one door supervisor per 100 persons would be required to be present on the premises. However, additional supervisors may be necessary in certain situation, e.g. where there is a significant number of very young persons, or where there is a potential for boisterous or excitable behaviour, e.g. stag nights; football matches; celebrity visits. Applicants are advised to give consideration to these matters within the operating schedule as well as the days and hours of operation of the door supervisors.

(ii) CCTV

The provision of CCTV is a very useful tool in monitoring premises to assist in ensuring the safety of patrons and preventing crime and disorder. The council may specify that a suitable system approved by the police and council, covering the interior and exterior of the premises, is installed. This should be properly maintained and fully operational whilst the premises are open. The areas to be covered should normally be entrances, both external and internal and any part of the premises not routinely under visual supervision including beer gardens. CCTV tapes should be kept for twenty-eight days and made available to the police and local authority officers at any time.

(iii) Glasses/Bottles

Applicants should, where appropriate be able to demonstrate that they have adequate procedures in place to prevent glasses and bottles being brought into or out of the premises, and there is provision for regular collection of glasses and bottles. The use of

toughened drinking vessels and plastic bottles should be considered. Where the consumption of alcohol is likely to be in the open air, e.g. in beer gardens or outside events, toughened or plastic vessels should be used.

6.10 The council may require any or all of the above measures in respect of any premises where it is considered necessary in the interests of minimising crime and disorder, as well as any other specific measures appropriate for the premises.

7.0 Public Safety

- 7.5 Certain types of premises, due to the nature of activities being provided, may give rise to a significant risk if occupancy numbers are not set. The council following representations will consider setting occupancy limits particularly in respect of the following types of premises:
 - (i) night clubs/public houses providing regulated entertainment
 - (ii) theatres
 - (iii) cinemas
 - (iv) any other premises where the authority is satisfied that the nature and operation of the premises is such that it requires regulation of numbers at the premises.
- 7.6 The council following representations may also impose occupancy limits when it considers it appropriate for other reasons, e.g. to minimise crime and disorder.
- 8.0 Prevention of Public Nuisance
- 8.3 The Council may require applicants for premises licences to provide documented noise assessments with a view to minimising noise nuisance.
- 8.4 Noise from amplified music is a common source of disturbance. In order to minimise the impact in the vicinity, the licensing authority may require a range of measures to be taken. These may include the installation of soundproofing, air conditioning, acoustic and sound limitation devices.
- 8.5 In premises where regulated entertainment is provided, the licensing authority will require a documented noise assessment for the premises, which must indicate whether there is likely to be any nuisance or disturbance to the local community, and if so, what measures are to be implemented to prevent this.

8.6 The licensing authority may at its discretion waive the requirement for a noise assessment where it can be demonstrated that the nature, type or location of the premises is such that the likelihood of nuisance arising is negligible.

Secretary of State's Guidance

7.0 Crime & Disorder

7.27 Some conditions primarily focused on the prevention of crime and disorder will also promote other licensing objectives. For example, a condition requiring that all glasses used on the premises for the sale of alcoholic drinks should be made of plastic or toughened glass or not allowing bottles to pass across a bar may be necessary to prevent violence where such activity is likely to occur, by denying assailants suitable weapons, but may also benefit public safety by minimising the injury done to victims when such assaults take place (for example, facial injuries resulting from broken glass). A condition must also be capable of being met, for example, while beer glasses may be available in toughened glass, wine glasses may not. Conditions of this kind therefore need careful consideration to ensure that they are not only necessary but both practical and achievable. Similarly, although most commonly made a condition of a licence on public safety grounds, consideration can also be given to conditions which set capacity limits for licensed premises or clubs where it may be necessary to prevent overcrowding which can lead to disorder and violence. Where such a condition is considered necessary, consideration should also be given to whether door supervisors would be needed to ensure that the numbers are appropriately controlled.

Prevention of Public Nuisance

- 7.41 Conditions relating to noise nuisance will normally concern steps necessary to control the levels of noise emanating from premises, from simple mechanisms like ensuring that doors and windows are kept closed after a particular time in the evening to more sophisticated mechanisms like sound level inhibitors on amplification equipment or sound proofing. Any conditions necessary to promote the prevention of public nuisance should be tailored to the style and characteristics of premises and the type of activities expected to take place there.
- 7.42 As with all conditions, it will be clear that conditions relating to noise nuisance may in certain circumstances not be necessary where the provisions of the Environmental Protection Act 1990 and of the Noise Act 1996 adequately protect those living in the vicinity of the premises in question. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not

adequately cover concerns raised in relevant representations and additional conditions may be necessary.

7.43 Where applications have given rise to representations, any necessary and appropriate conditions should normally focus on the most sensitive periods. For example, music noise from premises usually occurs from mid-evening until either late evening or early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. In certain circumstances, conditions relating to noise may also prove necessary to address any disturbance anticipated as customers enter and leave the premises and therefore, in the immediate vicinity of the premises.

1.8 Officer's Report

The representations of the police relate to crime and disorder, public safety and prevention of public nuisance. With regard to crime and disorder, the police submit that nature of the premises and the hours proposed will have a significant impact on crime and disorder.

The requirement to provide door supervisors is at the discretion of the Authority, although generally it is the decision of management.

The setting of an occupant capacity can be both on crime and disorder and or public safety grounds and can be implemented if the need for this is established.

Representations from the environmental health officer and residents relate in the main to the prevention of public nuisance.

After consideration of the representations, the committee can determine whether these need to be addressed by the attachment of conditions, a restriction of hours or a combination of these. If it is evident that conditions will not address the issues then refusal of the application must be considered.

1.9 Recommendation

That members determine the application after taking into account the representations received.

List Of Background Papers

Application for Premises Licence.

Officer Contact

J Sullivan Principal Officer Licensing

Tel (01639) 686326 email j.sullivan@npt.gov.uk

Wards Affected Briton Ferry East

2.1. Application for Transitional Premises Licence with variation

Ref.No.: 001957 Wards Coedffranc Central

Affected:

Premises Name: Farmers Arms

Premises 42 Burrows Road, Skewen, Neath, West Glamorgan, SA10 6AB

Address:

Applicant Name: Mr Martin Barrie George Broad

Applicant Farmers Arms, 42 Burrows Road, Skewen, Neath, SA10 6AB

Address:

DPS Name: Mr Martin Barrie George Broad

DPS Address: Farmers Arms, 42 Burrows Road, Skewen, Neath, SA10 6AB

Application 30/06/2005

Date:

2.2. <u>Conversion Application</u>

The premises have traded as a public house for many years and are entitled to a premises licence for the sale of alcohol with the previous permitted hours becoming conditions of the new licence.

The Sale of alcohol Monday to Saturday 10.00am - 11.00pm

Sunday Noon - 10.30pm

(on and off premises)

The above are subject to the provisions and restrictions of the Licensing Act 1964.

2.3. <u>Variation Application</u>

The applicant seeks to extend the licensing activities as follows:-

Supply of Alcohol:

Sunday to Thursday 11:00 00:00 Friday & Saturday 11:00 01:00

Non-standard Timings:

11:00 New Year's Eve - 23:00 New Year's Day

11:00 - 01:00 on Fridays and Saturdays, and Sunday & Monday on bank holiday weekends, Christmas Eve and Boxing Day.

11:00 - 01:00 on up to [30] other event days per annum, at my discretion.

Opening Hours:

Sunday to Thursday 11:00 00:30

Friday & Saturday 11:00 01:30

Non-standard Timings:

Trading hours maybe extended on Bank Holidays and "Event Days" in line with any extension granted.

Films - times as opening hours

Indoor Sporting Events:

Sunday to Thursday 11:00 00:00 Friday & Saturday 11:00 01:00

Non-standard Timings:

Extended on Bank Holidays and "Event Days" in line with the sale of alcohol.

Live Music:

Monday to Sunday 20:00 23:00

Seasonal Variations:

Occasionally the premises holds charity days where live music takes place in the afternoon between the hours of 14:00 and 17:00.

Non-standard Timings:

Extended on Bank Holidays and "Event Days" in line with the sale of alcohol.

Recorded Music:

Sunday to Thursday 11:00 00:00 Friday & Saturday 11:00 01:00

Non-standard Timings:

Extended on Bank Holidays and "Event Days" in line with the sale of alcohol.

Activity like Music/Dance:

Monday to Sunday 20:00 23:00

Non-standard Timings:

Extended on Bank Holidays and "Event Days" in line with the sale of alcohol.

Facilities for Making Music:

Monday to Sunday 20.00 23.00

Non-standard Timings As above.

Facilities for Dance - times as above

Non-standard Timings As above.

The applicant also seeks to remove all embedded restrictions inherent in the Licensing Act 1964, Cinematography (Safety) Regulations 1955 and the Children & Young Persons Act 1933.

2.4. Background Information

The premises is situated in Burrows Road in Skewen in a predominantly residential area. There are approximately 9 or 10 licensed premises within half a mile.

At present the premises serves food seven days a week between the hours of 12.00 - 14.30. There is a function room at the premises which holds approximately 50 persons.

There is also a beer garden adjoining the premises.

There is a frequent bus sevice passing directly outside the premises.

2.5. Promotion of Licensing Objectives

The following information has been provided by the applicant:

General - all four licensing objectives

The types of regulated entertainments proposed re-instate and then enhance then normal pub entertainments that were previously unregulated, with the benefit to enhance the local facilities for social entertainment and reduce the focus on alcohol.

Staff will be trained on the requirements of the Licensing Act 2003 when they are recruited and given training in "drugs awareness" as part of their induction.

No new steps have been identified by risk assessment in relation to the four licensing objectives except as below.

I have considered the terms of your local licensing policy in

preparing this application.

The Prevention of Crime & Disorder

Providing a 30 minute extension of opening hours after the end of the sale of alcohol will promote this objective as the last drink will be consumed less quickly, with access to the pubs toilet facilities and the provision of non-alcoholic refreshment during this period.

No entry or re-entry after 23.00 seven days a week.

A personal licence holder will be present on the premises whenever they are trading.

Not less than five working days written notice will be provided to the police if required, when "Event days" are planned.

Public Safety

Function bookings will be limited to 50 persons.

My risk assessment has indicated that on certain occasions there may be a risk of overcrowding. In such circumstances the DPS will liaise with the local police and/or fire authority to discuss how best to resolve any potential difficulties.

The Prevention of Public Nuisance

Live music will end at 23.00 except on New Years Eve and New Years Day. Live music will be staged only in the lounge bar and/or function room.

Recorded music indoors will end at 00.00 Sunday to Thursday and 01.00 Friday and Saturday except on New Years Eve and New Years Day.

Recorded music volume will be kept closed after 21.00.

A notice will be placed prominently at the exits asking customers to leave quietly.

The Protection of Children from Harm

The restrictions set out in the Licensing Act 2003 will apply.

Photographic proof of age will be required to be shown by anyone seeking to purchase alcohol who appears to be under 20 years of age.

No unusual risks of harm to children have been identified.

2.6. Relevant Representations:

Responsible Authorities Representations

Responsible Authorities

<u>Police</u>

See Appendix 4.

Fire

See Appendix 5.

Environmental Health

See Appendix 6.

2.7. Interested Parties Representations

No representations.

2.8. Policy Considerations

It is considered that the following policies are relevant to this application:

Statement of Licensing Policy

7.0 Public Safety

- 7.1 The 2003 Act covers a wide range of premises that require licensing, including cinemas, concert halls, theatres, nightclubs, public houses, cafes/restaurants and fast food outlets/takeaways.
- 7.2 Each of these types of premises present a mixture of risks, with many common to most premises and others unique to specific

operations. It is essential that premises are constructed or adapted and operated so as to acknowledge and safeguard occupants against these risks. The council is committed to ensuring that the safety of any person visiting or working in licensed premises is not compromised.

- 7.3 The Council requires that operating schedules demonstrate that suitable and sufficient measures are in place to ensure public safety, appropriate to the individual style and characteristics of the premises and events. Matters which should be considered by the applicant include:
 - The occupancy capacity of the premises
 - The age, design and layout of the premises, including means of escape in the event of fire or other emergency, including provision for the safe evacuation of disabled or infirm persons.
 - The nature of the licensable activities to be provided, in particular the sale or supply of alcohol, and/or the provision of music and dancing and including whether those activities are of a temporary or permanent nature
 - The hours of operation (differentiating the hours of opening from the hours when licensable activities are provided, if different)
 - Customer profile (e.g. age, disability)
 - The use of special effects such as lasers, pyrotechnics, smoke machines, foam machines etc.
- 7.4 The following examples of control measures are given to assist applicants who may need to take account of them in their operating schedule, having regard to their particular type of premises and/or activities:
 - Suitable and sufficient risk assessments
 - Effective and responsible management of premises both within and in the vicinity of the premises.
 - Provision of a sufficient number of people employed or engaged to secure the safety of the premises and patrons
 - Appropriate instruction, training and supervision of those employed or engaged to secure the safety of the premises and all patrons including the disabled and infirm.
 - Adoption of best practice guidance (e.g. Guide to Fire Precautions in Existing Places of Entertainment and Like Premises, The Event Safety Guide, Safety in Pubs published by the BBPA BS 5588 part 8 means of escape for disabled

persons).

- Provision of effective CCTV in and around premises
- Provision of toughened or plastic drinking vessels
- Implementation of crowd management measures
- Proof of regular testing (and certification where appropriate) of procedures, appliances, systems etc pertinent to safety

8.0 Prevention of Public Nuisance

- 8.3 The Council may require applicants for premises licences to provide documented noise assessments with a view to minimising noise nuisance.
- 8.4 Noise from amplified music is a common source of disturbance. In order to minimise the impact in the vicinity, the licensing authority may require a range of measures to be taken. These may include the installation of soundproofing, air conditioning, acoustic and sound limitation devices.
- 8.5 In premises where regulated entertainment is provided, the licensing authority will require a documented noise assessment for the premises, which must indicate whether there is likely to be any nuisance or disturbance to the local community, and if so, what measures are to be implemented to prevent this.
- 8.6 The licensing authority may at its discretion waive the requirement for a noise assessment where it can be demonstrated that the nature, type or location of the premises is such that the likelihood of nuisance arising is negligible.

Secretary of State's Guidance

Prevention of Public Nuisance

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Environmental Protection Act 1990 and of the Noise Act 1996 adequately protect those living in the vicinity of the premises in question. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be necessary.

7.43 Where applications have given rise to representations, any necessary and appropriate conditions should normally focus on the most sensitive periods. For example, music noise from premises usually occurs from mid-evening until either late evening or early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. In certain circumstances, conditions relating to noise may also prove necessary to address any disturbance anticipated as customers enter and leave the premises and therefore, in the immediate vicinity of the premises.

2.9. Officer's Report

Significant matters relating to public safety are raised in the fire officer's representations. It is submitted that members will need to be satisfied that these have been addressed, before consideration is given to issuing any licence.

With regard to the matters raised by the police and environmental health officer in respect of prevention of public nuisance can be dealt with by conditions based on the recommendations of the environmental health officer.

Concerning the special events, it is submitted that these be subject to a condition which meets with the Association of Chief Police Officers recommendation.

3.0 Recommendation

That members determine the application after taking into account the representations received.

List Of Background Papers

Application for Premises Licence.

Officer Contact

J Sullivan Principal Officer Licensing Tel (01639) 686326 email j.sullivan@npt.gov.uk

Wards Affected Coedffranc Central